



City of Joliet

Consolidated Annual Performance & Evaluation Report

Community Development Block Grant Funds

2023 Program Year

DRAFTED FOR PUBLIC

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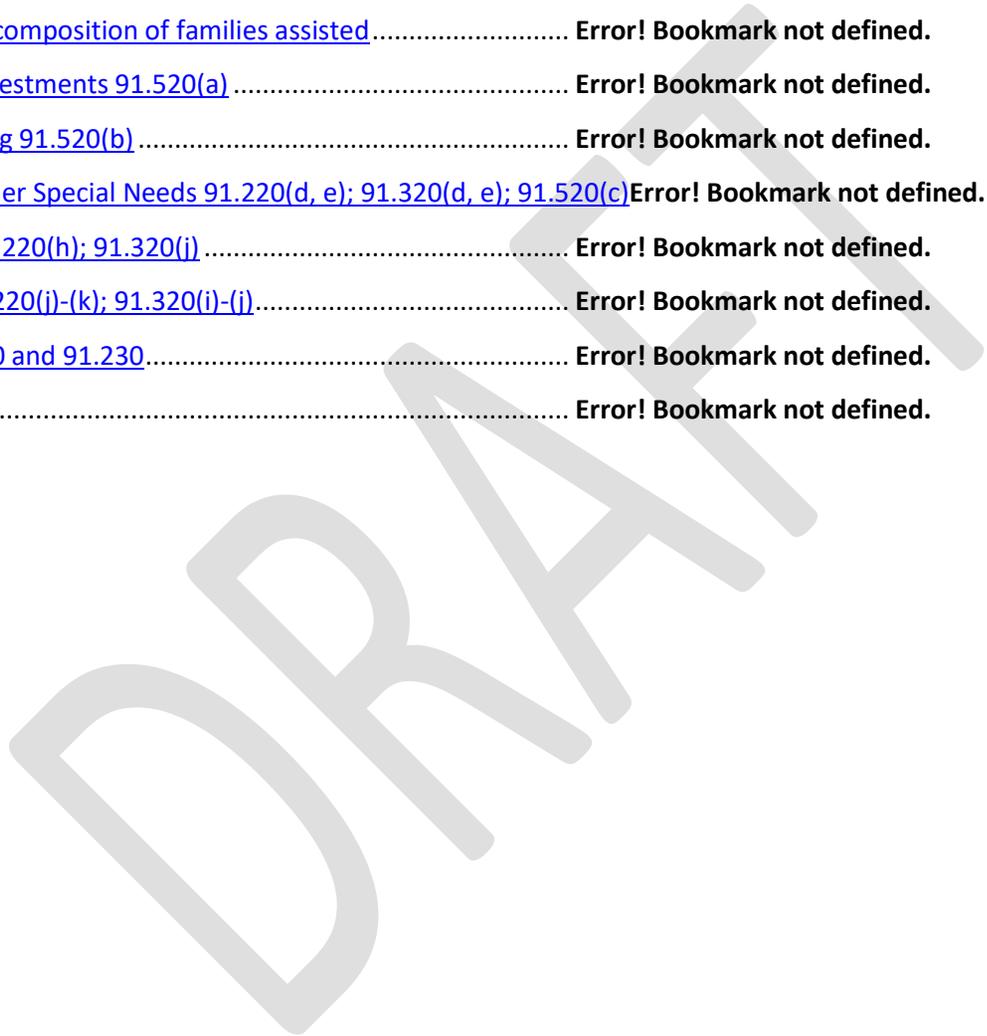
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## CR-05 - Goals and Outcomes

### **Progress the jurisdiction has made in carrying out its strategic plan and its action plan. 91.520(a)**

This Consolidated Annual Performance and Evaluation Report (CAPER) describes the activities undertaken by the City of Joliet during the Program Year beginning October 1, 2023 and ending September 30, 2024, using Community Development Block Grant (CDBG) funds allocated to the City by the U.S. Department of Housing and Urban Development (HUD). This report includes accomplishments for both the regular allocation of CDBG funds as well as the supplementary funding received through the CARES Act to prepare, prevent, and respond to the COVID-19 pandemic.

The report serves to meet the performance reporting requirements of the Consolidated Plan Regulations at 24 CFR 91.520. The report measures the progress made, and the accomplishments achieved against the goals and objectives described in the City's PY23 Annual Action Plan and the 2020- 2024 Consolidated Plan. Both plans are available for public review on the City's Neighborhood Services Division website:

<https://www.joliet.gov/government/departments/community-development/neighborhood-services-division/hud-notice>

The City of Joliet's Neighborhood Services Division is the lead entity and administrator for CDBG funds. Beginning in Program Year 2016, the City of Joliet joined the Will County HOME Consortium. The accomplishments of HOME-funded projects funded with allocations after 2015 will be included in the Will County CAPER report. There are no pre-2016 HOME funds or accomplishments to report on within this CAPER, all funds prior to the HOME Consortium have been expended, grants closed, and reported on in previous years.

PY2023 is the fourth year of the City's 5 year Consolidated Plan. The City originally funded 10 projects with its PY2023 CDBG allocation:

1. Facility Improvements - Spanish Community Center (\$63,160)
2. Facility Improvements - Will-Grundy Medical Clinic (\$52,000)
3. Facility Improvements - United Cerebral Palsy (\$70,000)
4. Facility Improvements - Catholic Charities - Diocese of Joliet (\$195,000)
5. Microenterprise - LEDA (\$100,000)
6. Public Services - Court Appointed Special Advocacy (CASA) (\$24,852.70)
7. Public Services - Snow Removal Program (\$10,000)
8. General Administration - (\$155,000)
9. City of Joliet Set Aside - Roads, Curbs Sidewalks (\$129,005.30)
10. Public Services - Street Outreach Social Worker (\$100,000)

#### **1. Facility Improvements - Spanish Community Center (\$63,160)**

The City allocated \$63,160 to local nonprofit Spanish Community Center - located at 309 N Eastern Ave, Joliet IL 60432 - for facility improvement activities. This improvement project was delayed due to the completion of other ongoing facility improvements, as well as permit setbacks. Additional funding was allocated in PY2023 to complete the project due to inflation of supplies. With all permits now acquired in August 2024,

the City expects construction to finish in the first quarter of PY2024 program year. **Project Remains Open and Active.**

**2. Facility Improvements - Will-Grundy Medical Clinic HVAC (\$52,000)**

The City allocated \$52,000 to Will-Grundy Medical Clinic located at 213 E. Cass Street Joliet, IL 60432. The project included the purchase and installation of a new HVAC system with the intention of removing conditions that have adverse effects on the health and safety of clients, while improving air quality throughout the clinic. The project was completed in February 2024, providing improved and updated facilities to 1,117 unduplicated clients during program year 2023. \$46,357 drawn of \$52,000 during PY2023. Remaining balance will be reprogrammed to a future activity. **Project Complete.**

**3. Facility Improvements - United Cerebral Palsy (\$70,000)**

The City allocated \$70,000 to the local non profit United Cerebral Palsy located at 311 S Reed Street Joliet, IL 60436 to provide facility improvements. The project included the restoration of their parking lot that fell into disrepair - the improvements were necessary for the safety and accessibility of their clients. Work began in May 2024 and was complete in June 2024 - providing improved and updated facilities to 218 unduplicated clients during program year 2023. \$68,411 drawn of \$70,000 during PY2023. Remaining balance will be reprogrammed to a future activity. **Project Complete.**

**4. Facility Improvements - Catholic Charities (\$195,000)**

The City allocated \$195,000 to the Spanish Community Center located at 611 E. Cass Street Joliet, IL 60432 to provide facility improvements. The project included replacement of the existing men's dorm bathroom. It also included replacing countertops and sink, bathroom stalls, floor tiles, and updated the ventilation system to prevent mold and ensure the accessibility and longevity of the facility restroom. Work was completed in April, 2024 - providing improved and updated facilities to 527 unduplicated clients during program year 2023. The total budget withdrawn was \$193,114.30 of \$195,000. Remaining balance will be reprogrammed to a future activity. **Project Complete.**

**5. Microenterprise - Latino Economic Development Association, NFP (\$100,000)**

The City allocated \$100,000 to the Latino Economic Development Association (LEDA) located at 310 N Ottawa Street Joliet, IL 60432 to provide technical assistance, resources, marketing, outreach and support to locally owned businesses. This project addresses the Goal to Increase Economic Opportunity, and the priority need for Community Development. While work is still ongoing, to date LEDA has assisted 113 unduplicated businesses owned by low/mod income owners, or within a low/mod area benefit. The City received documentation and requests for reimbursement for the first and second quarter of PY2023 and anticipates completing the project in February 2025. \$42,424.68 drawn of \$100,000. **Project Remains Open and Active.**

**6. Public Services - CASA of River Valley (\$24,852.70)**

The City allocated \$24,852.70 (later re-allocated to a full \$24,866) to the CASA of River Valley, NFP to support the Guardian Ad Litem (GAL) court appointed representation for abused and neglected children in active court cases, guiding them through the legal system and advocating for

their best interests. This program supports a presumed benefit and low/mod population - and addresses Non Housing Community Development. With this project completed, the activity provided services to 181 unduplicated clients during program year 2023. Fully expended, this project spent \$24,866 drawn of \$24,866. **Project Complete.**

**7. Public Services - Snow Removal Program (\$10,000)**

The City allocated \$10,000 towards snow removal for senior aged and disabled residents. It was later reallocated additional funds totaling \$34,634.60. 333 residents were assisted with snow removal service in the program year, helping these at-risk clients remain active and maintain independent living - and allowing them to have accessible pathways to vital resources such as food and medication. A total of \$30,875 drawn of \$34,634.60. The remaining balance of \$3,759.60 will be utilized during PY2024 Snow Removal Program. **Project Remains Open and Active.**

**8. General Administration (\$155,000)**

The City allocated \$155,000 towards general CDBG Administration costs. This allocation was later lowered to \$114,500 to meet other activity/program needs. Still expending Administration funds from previous years, there has been no expenditures and \$0 of \$114,500 has been drawn. **Project Remains Open and Active.**

**9. Set Aside: Infrastructure - Roads, Curbs, Sidewalks (\$129,005.30)**

The City allocated \$129,005.30 as an infrastructure set aside. These funds were combined with unprogrammed infrastructure and administrative dollars from past years to total \$650,152 towards improvements to neighborhood infrastructure. These necessary improvements were to sewer and water lines in despair in low and moderate income Bicentennial Bluffs area. Infrastructure improvements to these failing water and sewer lines was completed in September 2024, and provided improved service to 3,630 area residents within the low/moderate income area. Fully expended, \$650,152 drawn of \$650,152. **Project Complete.**

**10. Public Services - Street Outreach Social Worker (\$100,000)**

The City allocated \$100,000 to provide a social worker role and street outreach program to benefit the Joliet Fire Department. This role has worked in conjunction with the Community Cares network to provide services to 1,283 clients in crisis situations. These services include emotional and mental health resources. To date, this activity has expended \$42,424.68 drawn of \$100,000. While still ongoing and collecting additional information, this activity is anticipated to be complete in December, 2024. **Project Remains Open and Active.**

**PRIOR YEAR PROGRAMS CONTINUED IN THE CURRENT PROGRAM YEAR**

**1. Facility Improvements - Spanish Community Center**

The City allocated \$90,000 to make accessibility improvements to the Spanish Community Center, a neighborhood facility located at 309 N Eastern Avenue, which provides a variety of services to the surrounding neighborhoods. The work has been delayed due to permitting issues and

rising inflation costs of both the materials and labor. After several initial delays, the project is now underway and the City expects construction to finish early in PY2024. **Project Remains Open and Active.**

**2. Housing Rehabilitation - Senior Repair Program**

Will County Senior Services continued to administer a minor repair program for seniors and disabled persons using prior year funds. Within Program Year 2023, the organization expended \$50,935.45 and assisted four (4) additional senior homeowners with minor repairs to their homes to increase safety and accessibility. The subrecipient agency has since shut down this program and is no longer offering this service, unexpended funds from PY2020 (closed IDIS activity #363) and PY2021 (cancelled IDIS activity #375) will be reprogrammed at a later date. \$65,585.68 total drawn out of prior year funds. **Project complete.**

**3. Facility Improvements - Salvation Army**

The City allocated a total of \$175,000 to Salvation Army for facility improvements. The project was completed at the beginning of Program Year 2023, coming in under budget by \$27,342.14. The City has completed all reimbursements and all beneficiary data has been collected from the organization. This activity has benefitted 8,895 persons from this low/moderate income area. \$147,657.86 drawn of \$175,000. Remaining balance will be reprogrammed to a future activity. **Project complete.**

**4. Facility Improvements - YMCA**

The City allocated a total of \$25,000 to the YMCA for roof repairs in Program Year 2021. The roof repair was completed, and all reimbursement invoices along with beneficiary data has been received. This activity has benefitted 4,018 low to moderate income persons. Fully expended at \$25,000 drawn of \$25,000. **Project complete**

**5. Facility Improvements - Forest Park Community Center**

The City allocated \$50,000 to the Forest Park Community Center to make needed improvements to the aging building, including façade work, improvements to the lighting, and accessibility improvements. Although the work was completed at the end of Program Year 2022, all beneficiary information and close out/completion of the project was finalized in IDIS at the very beginning of Program Year 2023. This activity benefitted 9,565 persons within this low to moderate income area. \$49,035.25 drawn of \$50,000. Remaining balance will be reprogrammed to a future activity. **Project complete.**

**6. Infrastructure Improvement - Parks Ave. Roadway**

The City budgeted \$445,500 to make necessary improvements to the street surface and the aging water main that runs along Parks Avenue. The project was initially delayed and completed at the end of Program Year 2022 - all reimbursements and closing of the activity was completed in Program Year 2023. This infrastructure project benefitted 2,520 persons within this low to moderate income area. Fully expended at \$445,500 drawn out of \$445,500. **Project complete.**

**7. Facility Improvements - Easterseals**

The City allocated a total of \$91,000 for building renovations to prepare the location for new programs offering pre-vocational and activities for adults with developmental disabilities. The work was completed in September 2024, and all reimbursements have been made. This facility improvement serviced 1,134 total beneficiaries. Project has expended \$71,176.92 drawn out of the allocated \$91,000 and will not incur any additional draws. Remaining balance will be reprogrammed to a future activity. **Project complete.**

**8. Facility Improvements - Agape**

The City allocated a total of \$36,000 necessary for renovations to its current HOPWA units and main office to ensure safety to clients and employees on site, help stabilize the client's health, and enhance self-sufficiency. The work on this activity was completed in the first quarter of Program Year 2023 and all reimbursements have been made. Beneficiary data has been requested from the agency to complete close out. Project has expended \$29,821.46 drawn out of the allocated \$36,000 and will not incur any additional draws. Remaining balance will be reprogrammed to a future activity. **Project remains open pending beneficiary data collection.**

**9. Housing - Agape**

The City allocated a total of \$62,178.54 necessary to provide improvements to scattered site housing units. The project is proposed to make enhancements to its current HOPWA units to meet the changing needs of its residents including replacement of doors, HVAC system, technology, security, and handicap accessibility features. Work began in the spring of 2023 and is now completed. Beneficiary data has been requested from the agency to complete close out. Project has been fully expended \$62,178.54 drawn out of the allocated \$62,178.54. **Project remains open pending beneficiary data collection.**

**10. Microenterprise - Latino Economic Development Association**

The City allocated a total of \$75,000 to this microenterprise activity to increase Economic Opportunity. This activity benefitted 75 owners/potential business owners in the Joliet area providing Technical Assistance, accounting, social engagement, social media, workshops, and more. This is an on-the-ground service in the community that accomplishes extensive outreach, marketing, and 1-on-1 technical engagement to ensure assistance for the hardest-to-reach businesses that are in most need of support. The final reimbursement and beneficiary data was received in the second quarter of PY23. \$74,732.17 drawn of \$75,000. **Project complete.**

**11. Public Services - Snow Removal Program**

The City allocated \$45,000 towards snow removal for senior aged and disabled residents. This activity benefitted 273 persons - assisting with snow removal service within the program year, helping seniors remain active and maintain independent living - and allowing them to have accessible pathways to vital resources such as food and medication. \$29,505.40 drawn of \$45,000. The remaining balance of \$15,494.60 will be utilized during PY2024 Snow Removal Program. **Project Remains Open and Active.**

**12. General Administration**

The City allocated \$40,445 towards general CDBG Administration costs. \$10,306.87 of \$40,445 has been drawn - the remaining \$34,253.63 will be expended and expected to close in PY24. **Project Remains Open and Active.**

**CDBG-CV SUPPLEMENTAL FUNDING FROM CARES ACT TO PREPARE, PREVENT, AND RESPOND TO COVID-19**

The City received a total of \$1,391,950 of supplemental CDBG funds through the CARES Act to prepare for, prevent, and respond to COVID-19. The City fully budgeted its CDBG-CV funds split into two rounds of funding. For CDBG-CV Round 1, the City of Joliet received \$563,076. All funds for Round 1 were fully expended and activities closed prior to PY23.

For CDBG-CV Round 2, the City of Joliet received \$828,874. Of this allocation, three different activities were still open and active during PY23. Below is a summary of the progress of each, along with expenditure milestones:

**13. Public Service - Holsten Human Capital Development**

The City allocated \$27,000 to this project, to create a position to respond to COVID and the at-risk populations that are hesitant to seek health and wellness care within Riverwalk Homes Development. This health navigator provides COVID and other health screenings, masks, gloves, and other necessary resources to medical equipment or local food pantry access. To date, over 2 Program Years, 3,496 persons have been assisted. With services continuing, this activity is estimated to be complete in early PY24. \$10,199.22 expended of \$27,000. **Project Remains Open and Active.**

**14. Facility Improvements - Will Grundy Medical Clinic**

The City allocated \$423,874 to this project, to renovate an existing facility and provide the space for an Advanced Practice Nurse, and a Licensed Clinical Social Worker to provide mental health and case management services. With renovations completed in June of 2024, this activity benefitted 1117 seniors, mentally ill, uninsured or underinsured, homeless, and disabled individuals. Fully expended at \$423,874 of \$423,874.

**Project is complete.**

**15. Facility Improvements/Public Service - YMCA**

This project provided operating support for a number of YMCA programs to support students and youth adversely affected by the pandemic. The program was amended to include limited facility improvements to accommodate the expanded programs. The program continued to operate through PY23. In total over 2 Program Years, 1,013 low to moderate income youth were assisted through this activity. \$129,716 drawn of \$130,000. **Project is complete.**

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**Comparison of the proposed versus actual outcomes for each outcome measure submitted with the consolidated plan and explain, if applicable, why progress was not made toward meeting goals and objectives. 91.520(g)**

This was the fourth year of the five-year Consolidated Plan. The performance over past years has been drastically affected by the COVID pandemic and the rising inflation costs that followed. Despite this, the City continued to make progress towards its stated long-term goals and objectives. Of these objectives, a notable accomplishment is the 113 businesses assisted, bringing the City closer to the Goal of Increasing Economic Opportunity. Overall, the City completed fifteen (15) CDBG funded projects during Program Year 2023. Most impressively, the City was able to close these activities, meet the required timeliness test for the first time in 3 years, while expending set-to-expire funds as far back as 2016.

Further, the City funded two Infrastructure projects (Bicentennial Bluffs and Parks Roadway), both completed in PY23. Only one facility improvement project (Spanish Community Center) experienced a temporary delay but is on track to be completed early within PY24.

In reviewing actual outcomes - two areas of improvement can be recognized throughout this Program year. With the sunseting of Senior Services Minor Home Repair program, the City is discussing capacity among other partnering agencies that may be able to fill this needed gap, or the consideration of increasing in house capacity instead. In making strides towards eliminating blighted conditions/demolition the City has utilized non-federal funds. The current demolition of Victory Centre Gymnasium. Further discussions involve continuing to use other funding sources to meet both of these needs moving forward.

**Categories, priority levels, funding sources and amounts, outcomes/objectives, goal outcome indicators, units of measure, targets, actual outcomes/outputs, and percentage completed for each of the grantee’s program year goals.**

Goal	Category	Source / Amount	Indicator	Unit of Measure	Expected – Strategic Plan	Actual – Strategic Plan	Percent Complete	Expected – Program Year	Actual – Program Year	Percent Complete
Eliminate Blighted Conditions	Non-Housing Community Development	CDBG: \$	Buildings Demolished	Buildings	20	3	15.00%	0	0	100.00%

Improve Condition of Housing Stock	Affordable Housing	CDBG: \$	Rental units rehabilitated	Household Housing Unit	0	0		0	0	
Improve Condition of Housing Stock	Affordable Housing	CDBG: \$	Homeowner Housing Rehabilitated	Household Housing Unit	400	25	6.25%	8	4	50.00%
Improve Condition of Housing Stock	Affordable Housing	CDBG: \$	Housing Code Enforcement/Foreclosed Property Care	Household Housing Unit	0	0				
Improve Neighborhood Infrastructure and Facilities	Non-Housing Community Development	CDBG: \$	Public Facility or Infrastructure Activities other than Low/Moderate Income Housing Benefit	Persons Assisted	12000	11042	92.01%	7,664	31,576	412.00%
Improve Neighborhood Infrastructure and Facilities	Non-Housing Community Development	CDBG: \$	Homeless Person Overnight Shelter	Persons Assisted	0	0		0	0	
Improve Neighborhood Infrastructure and Facilities	Non-Housing Community Development	CDBG: \$	Overnight/Emergency Shelter/Transitional Housing Beds added	Beds	0	0		0	0	
Improve Neighborhood Infrastructure and Facilities	Non-Housing Community Development	CDBG: \$	Other	Other	0	0				

Improve Public Services	Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities other than Low/Moderate Income Housing Benefit	Persons Assisted	5000	17,297	345.94%	548	1,797	327.92%
Improve Public Services	Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Public service activities for Low/Moderate Income Housing Benefit	Households Assisted	0	0		0	0	
Increasing Economic Opportunities	Non-Housing Community Development	CDBG: \$	Businesses assisted	Businesses Assisted	300	188	62.66%	100	113	113.00%
Planning, Administration, and Capacity Building	Affordable Housing Public Housing Homeless Non-Homeless Special Needs Non-Housing Community Development	CDBG: \$	Businesses assisted	Businesses Assisted	0	75		0	0	

Planning, Administration, and Capacity Building	Affordable Housing Public Housing Homeless Non- Homeless Special Needs Non-Housing Community Development	CDBG: \$	Other	Other	2	2	100.00%	0	0	0.00%
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Table 1 - Accomplishments – Program Year & Strategic Plan to Date

**Assess how the jurisdiction’s use of funds, particularly CDBG, addresses the priorities and specific objectives identified in the plan, giving special attention to the highest priority activities identified.**

During the 2023 Program Year, the City of Joliet addressed the following strategies and specific objectives from its Consolidated Plan Strategic Initiatives using CDBG:

**Improve Neighborhood Infrastructure and Facilities**

<b>Improve Neighborhood Infrastructure and Facilities</b>	
<b>Goal:</b>	The City’s primary goal for the purpose of this Consolidated Plan is to improve the sustainability of older, low- and moderate-income neighborhoods within the City. The City will pursue this goal by investing in neighborhood infrastructure such as streets, sidewalks, flood drainage, water lines, and sanitary sewer improvements. The City will also invest in neighborhood facilities that provide access to crucial services for residents.

<b>Actual:</b>	The City completed eight (8) facility improvements; Salvation Army, Joliet YMCA, Forest Park Community Center, United Cerebral Palsy, Catholic Charities, Easterseals, and two Will Grundy Medical Clinic projects. Two (2) additional facility improvements with Agape, NFP are both completed, and no additional draws will be applied - beneficiary data from Agape is still being collected, and the activity will be closed once all reporting data is in. Only one (1) project (Spanish Community Center) had experienced delay - but is currently underway early PY24. Two (2) additional infrastructure projects - Parks Roadway and Bicentennial Bluffs water and sewer repair were also successfully completed, fully expended.
<b>Improve Public Services</b>	
<b>Goal:</b>	The City will use available federal resources to increase access and availability of crucial social services for low to moderate income persons. Eligible public services include those targeted to specific populations, such as homeless, at-risk youth, young families (childcare), seniors, and the disabled. They also include programs aimed at increasing access to economic opportunity, such as job training and supportive services, and improving community health, such as programs that increase access to health care, mental health, and healthy food.
<b>Actual:</b>	The City funded three (3) public service activities; Snow Removal Services, Joliet Fire Department Street Outreach Social Worker, and CASA Child Advocacy Program. During the program year, the Snow Removal Program assisted 333 senior and/or disabled households to maintain independent living and accessibility during the winter season. Street Outreach Social worker impacted 1,283 persons, and CASA serviced 181 children within the active legal system. Holsten's program continued from previous years, assisting a total of 3,496 persons.
<b>Improve Condition of Housing Stock</b>	
<b>Goal:</b>	The City will use available federal resources to support rehabilitation programs. Given the limited amount of resources and the expense of rehabilitation programs, the City will use available resources for limited repair programs that serve a specific purpose, such as assisting a senior or disabled household remain in their home, increasing security, or addressing the hazards of lead-based paint. The City will also consider funding rehabilitation programs and projects if the CDBG funds are able to leverage other funding.

<b>Actual:</b>	During the program year, the City partnered with Will County Senior Services to offer the Minor Repair program. Before discontinuing the program, a total of \$50,935.45 was expended to assist four (4) additional senior households. The prior year activity has been closed, and the PY2023 activity has been cancelled. The City will look to partner with another agency in the future to continue meeting this need.
<b>Eliminate Blighted Conditions</b>	
<b>Goal:</b>	The City will use available federal resources to demolish and clear blighted structures from CDBG target areas. The immediate purpose of this goal is to remove conditions that have adverse effects on the health, safety, and livability of the service areas. The long-term goal of the program is to re-purpose the available land for new housing or other redevelopment opportunities and to attract private investment into the neighborhoods.
<b>Actual:</b>	Utilizing funds remaining from previous years, at least 1 demolition has progressed forward in this Program Year. With abatement underway, this demolition is scheduled to be complete within the first quarter of PY2024.

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## CR-10 - Racial and Ethnic composition of families assisted

Describe the families assisted (including the racial and ethnic status of families assisted).

91.520(a)

	<b>CDBG</b>
White	6,079
Black or African American	3,817
Asian	147
American Indian or American Native	23
Native Hawaiian or Other Pacific Islander	7
<b>Total</b>	<b>10,073</b>
Hispanic	3,073
Not Hispanic	7,000

**Table 2 – Table of assistance to racial and ethnic populations by source of funds**

### Narrative

The table above is comprised of data from public service activities only, and does not provide an option for multiracial households. The City of Joliet assisted an additional 4,115 multi-racial and “other” households during PY23 which are reported in the “Other” category in IDIS. Of this category, 538 identified as Hispanic.

This table also does not reflect infrastructure/LMA area activities. The City of Joliet has serviced an additional 6,150 individuals through infrastructure projects to low/moderate income areas where the racial and ethnic composition is not reported in IDIS.

## CR-15 - Resources and Investments 91.520(a)

### Identify the resources made available

Source of Funds	Source	Resources Made Available	Amount Expended During Program Year
CDBG	HUD	\$899,018	\$2,275,882.81
CDBG COVID	HUD	\$0	\$0

Table 3 - Resources Made Available

### Narrative

The table above reflects the PY2023 CDBG allocation as the “Resources Made Available”, and the “Amount Expended During Program Year” reflects all reimbursements made for all open activities during the Program Year. The expended amount exceeds the resources made available, due to utilizing prior year funding and the continuation of prior year activities.

### Identify the geographic distribution and location of investments

Target Area	Planned Percentage of Allocation	Actual Percentage of Allocation	Narrative Description
Citywide	51%	28%	
Citywide - Low/Mod Target Areas	49%	72%	

Table 4 – Identify the geographic distribution and location of investments

### Narrative

There are 113 census block groups within the City. Based on low to moderate income data provided by HUD, 57 of the block groups have concentrations of low to moderate income residents over 51% and therefore would qualify to receive CDBG investments on an area wide basis. Of those 57 block groups 31 have an LMI % over 70%. All of the qualifying block groups are located within Joliet Township.

In the Consolidated Plan, the City proposed to focus its CDBG investments within low to moderate income areas. When choosing which projects to fund, the City is giving additional preference to those areas where there are high concentrations of racial or ethnic minority populations as well. The City has identified three census tracts that have relatively high poverty rates and high concentrations of minority residents: Census Tracts 8819, 8820, and 8812.

During the program year, the City worked on the following programs that had specific locations/target areas:

- The Senior Snow Removal, Street Outreach Social Worker, Microenterprise, Senior Services Home Repair, and CASA funds were able to be used anywhere in the City.
- The Catholic Charities, United Cerebral Palsy, Salvation Army, YMCA (both Facility and Public Services activities), Forest Park Community Center, EasterSeals, Agape (both Facility and Housing activities), Holsten Human Capital Development, and Will-Grundy Medical Clinic facility improvement projects are all located in RECAP Census Tract areas.

- Street improvement projects occurred on Parks Roadway and (Bicentennial) Bluff Street. These projects benefit the residential neighborhoods in their immediate vicinities, including the preceding identified block groups.

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**Leveraging Explain how federal funds leveraged additional resources (private, state and local funds), including a description of how matching requirements were satisfied, as well as how any publicly owned land or property located within the jurisdiction that were used to address the needs identified in the plan.**

The City of Joliet does not have any current leveraging requirements under the CDBG program.

The City does own a number of lots throughout the City. When feasible, the City makes these lots available to developers such as Habitat for Humanity for in-fill housing.

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**CR-20 - Affordable Housing 91.520(b)**

**Evaluation of the jurisdiction's progress in providing affordable housing, including the number and types of families served, the number of extremely low-income, low-income, moderate-income, and middle-income persons served.**

	<b>One-Year Goal</b>	<b>Actual</b>
Number of homeless households to be provided affordable housing units	<b>0</b>	<b>0</b>
Number of non-homeless households to be provided affordable housing units	<b>0</b>	<b>0</b>
Number of special-needs households to be provided affordable housing units	<b>0</b>	<b>0</b>
<b>Total</b>	<b>0</b>	<b>0</b>

**Table 5 – Number of Households**

	<b>One-Year Goal</b>	<b>Actual</b>
Number of households supported through rental assistance	<b>0</b>	<b>0</b>
Number of households supported through the production of new units	<b>0</b>	<b>0</b>
Number of households supported through the rehab of existing units	<b>0</b>	<b>0</b>
Number of households supported through the acquisition of existing units	<b>0</b>	<b>0</b>
<b>Total</b>	<b>0</b>	<b>0</b>

**Table 6 – Number of Households Supported**

**Discuss the difference between goals and outcomes and problems encountered in meeting these goals.**

HOME-funded activities are included as part of the Will County HOME Consortium. The tables above only include affordable housing projects that satisfy the HOME definition of affordable housing. As such, the CDBG-funded minor housing repair program listed above does not qualify and is not included.

**Discuss how these outcomes will impact future annual action plans.**

The City continues to pursue opportunities to support local non-profit builders and build their capacity to take on HOME-funded projects. However, the City must feel confident in the non-profit's capacity before partnering on any development projects.

**Include the number of extremely low-income, low-income, and moderate-income persons served by each activity where information on income by family size is required to determine the eligibility of the activity.**

<b>Number of Households Served</b>	<b>CDBG Actual</b>	<b>HOME Actual</b>
Extremely Low-income	0	0
Low-income	4	0
Moderate-income	0	0
<b>Total</b>	<b>0</b>	<b>0</b>

**Table 7 – Number of Households Served**

**Narrative Information**

The tables above only include housing projects that satisfy the HOME program requirements. All of the City's HOME funded projects are reported through the County of Will HOME Consortium CAPER. The City of Joliet uses CDBG funding for a minor home repair program but the program does not meet the standards of the HOME program. The City's program assisted four (4) senior households.

## **CR-25 - Homeless and Other Special Needs 91.220(d, e); 91.320(d, e); 91.520(c)**

**Evaluate the jurisdiction's progress in meeting its specific objectives for reducing and ending homelessness through:**

- Reaching out to homeless persons (especially unsheltered persons) and assessing their individual needs
- Addressing the emergency shelter and transitional housing needs of homeless persons
- Helping low-income individuals and families avoid becoming homeless, especially extremely low-income individuals and families and those who are: likely to become homeless after being discharged from publicly funded institutions and systems of care (such as health care facilities, mental health facilities, foster care and other youth facilities, and corrections programs and institutions); and, receiving assistance from public or private agencies that address housing, health, social services, employment, education, or youth needs
- Helping homeless persons (especially chronically homeless individuals and families, families with children, veterans and their families, and unaccompanied youth) make the transition to permanent housing and independent living, including shortening the period of time that individuals and families experience homelessness, facilitating access for homeless individuals and families to affordable housing units, and preventing individuals and families who were recently homeless from becoming homeless again

The CoC has a collaborative effort to provide street outreach (including a Vet specific team, Consumer involvement, DV services, shelter intake). The collaborative provides outreach every Thursday. PATH, Youth-specific providers, and Consumer Advocates are engaged in outreach daily. The Plan to End Homeless committee has a marketing plan for the CES for police, libraries, hospitals, food pantries, health care centers, and churches in order to inform. The CoC implemented outreach initiatives to connect with the unsheltered and hardest to house. By recording these initiatives in HMIS, the data is more accurate and of a better quality. Reaching these populations enables the CoC to provide housing/services and to reduce episodic shelter use.

Will Grundy Medical Clinic and their Street Outreach Team has extended their service outreach and hours. Along with the annual PIT counts, they have now extended to regular nights and weekends, in hopes to reach the hardest to house and provide resources to those that are not usually connected with through conventional means.

The City also has representation at the Community Cares collective - led and organized by the Joliet Fire Department and the CDBG-funded Street Outreach Social Worker. This group is a roundtable of local service agencies, and City Hall Staff/Police Department/Fire Department that provide response to persons in crisis situations, including homeless or at risk of homeless and hardest to house. This group provides resources and warm hand off referrals to those in need. The array of services provided by local agencies extends from shelter, transitional housing, substance and alcohol abuse treatment options, employment opportunities, and other general local resources.

## **CR-30 - Public Housing 91.220(h); 91.320(j)**

### **Actions taken to address the needs of public housing**

The Housing Authority of Joliet (HAJ) is the public housing agency that serves the City, as well as Will County, Illinois. The City partners closely with the Housing Authority, including the development of City-funded projects such as Liberty Meadows, and PHA-funded projects such as Water's Edge. As of this Program Year, the local PHA holds 383 units (343 for elderly/disabled). There are currently 2800 active vouchers in the area. One (1) additional senior-aged building will be opening in early PY2024 - offering 113 units. They are already 100% leased prior to completion of development.

Additionally, the City supports HAJ actively pursuing additional grants from HUD to assist with developing a plan to support future affordable housing development.

### **Actions taken to encourage public housing residents to become more involved in management and participate in homeownership**

In the program year, the Housing Authority of Joliet held regular Resident Advisory Board Meetings. The Resident Advisory Board was comprised of members from each of the Public Housing Communities, representatives from the Housing Choice Voucher Program, and representatives of the Housing Authority staff. Topics addressed at these meetings ranged from broad policy topics, such as the Revitalization Plan, to quality of life issues, such as posting instructions on how to use the washer and dryer in the building. The Housing Authority of Joliet also encouraged the Public Housing Communities to develop and operate neighborhood crime watch groups to ensure the safety of residents.

The Housing Authority of Joliet administers a Family Self-Sufficiency Program designed to assist families receiving subsidies under the HCV Program. Some of the goals that program participants have identified are: completion of high school; job training; childcare assistance; transportation assistance; and homeownership.

### **Actions taken to provide assistance to troubled PHAs**

The Housing Authority of Joliet was not classified as "troubled" by HUD and was performing satisfactorily according to HUD guidelines and standards. Therefore, no assistance was needed to improve operations of this Public Housing Authority.

### **CR-35 - Other Actions 91.220(j)-(k); 91.320(i)-(j)**

**Actions taken to remove or ameliorate the negative effects of public policies that serve as barriers to affordable housing such as land use controls, tax policies affecting land, zoning ordinances, building codes, fees and charges, growth limitations, and policies affecting the return on residential investment. 91.220 (j); 91.320 (i)**

The City's housing strategy in recent years is to provide affordable housing options in all areas of the City, including those that have a limited number of affordable housing options. This was implemented and supported through its down payment assistance program - now administered through the County of Will and the HOME Consortium.

The City serves as a Liaison on the Committee on Citizens with Disabilities. This Committee oversees and advises on accessible & affordable housing needs, and City policies that do not align with the needs of Citizens specifically facing accessibility barriers.

The City has required the inspection and rental certification of any rental property within Joliet. This includes both multi-unit and single family homes. The purpose of the program is to ensure that all rental properties are maintained in suitable condition, benefitting the overall housing and living standards. Approximately 15,000 rentals are currently on the City's Neighborhood Services inspection list - on average, about 4,000 have been expected this program year alone.

### **Actions taken to address obstacles to meeting underserved needs. 91.220(k); 91.320(j)**

As part of the Consolidated Plan process, the City has identified a lack of capacity among subrecipients to carry out CDBG-funded activities as an obstacle to meeting underserved needs. To address this obstacle, the City will work to expand its own internal capacity, as well as provide technical assistance to new and existing organizations. This technical assistance has included pre-application workshops to local non profits, and post-application technical assistance for applicants that were not chosen for funding.

During this CAPER period, the City reached out to a number of organizations in regard to participating in the City's CDBG program. As a result, the City is working with a number of new agencies and hopes to diversify future funding rounds.

### **Actions taken to reduce lead-based paint hazards. 91.220(k); 91.320(j)**

During the CAPER period, the City of Joliet did not undertake any CDBG-funded activities to reduce the number of lead-based paint hazards in residential properties. The only housing program funded was limited to minor repairs that did not have sufficient capacity to remove lead-paint hazards. The risk of lead-based paint hazards is very high in the City of Joliet due to the number of housing units constructed prior to 1978. It is presumed that all housing units constructed before 1978 contain lead-based paint.

According to the 2010-2014 American Community Survey Five-Year Estimates - 26,100 (51.19%) housing units in the City of Joliet were constructed prior to 1980.

As part of the Will, Kendall, Grundy Counties HOME Consortium, the City of Joliet provided purchasers of pre-1978 built houses with the lead paint pamphlet, "Protect Your Family From Lead in Your Home." The City also required contractors to follow HUD's lead-based paint regulations for construction and rehabilitation projects funded through the CDBG and HOME programs. Work write-ups for projects included a section on lead-based paint testing and abatement when necessary under the current regulations.

### **Actions taken to reduce the number of poverty-level families. 91.220(k); 91.320(j)**

The City's anti-poverty strategy has two main components. First, the City will continue to support efforts to create economic opportunities through business attraction, retention, and supporting workforce development. These efforts are funded with non-CDBG sources. To additionally support these economic opportunities, small businesses are assisted through CDBG-funded Latino Economic Development Association and their Business Assistance Program.

The City has utilized CDBG funds to assist local non-profit agencies that help poverty-stricken families gain skills towards self-sufficiency or combat health equity - with both Public Service and Infrastructure projects such as Will Grundy Medical Clinic, Spanish Community Center, United Cerebral Palsy and Catholic Charities. The funding of capital improvement projects for non-profits assists to maintain their facilities, or bring to ADA compliance, to continue the delivery of needed services.

### **Actions taken to develop institutional structure. 91.220(k); 91.320(j)**

The City focused on two initiatives during the program year. First, the City provided technical assistance to new and existing non profit organizations in an effort to increase their capacity to deliver federally funded programs. Second, the City instituted a ranking methodology when reviewing CDBG applications. Both the technical assistance and the ranking methodology provided partners with a transparent application cycle. These initiatives will continue to be reviewed and improved in order to provide an equitable process.

### **Actions taken to enhance coordination between public and private housing and social service agencies. 91.220(k); 91.320(j)**

During this CAPER period, the City continued its participation and coordination with public, housing, and social service agencies. The Neighborhood Services Division was responsible for coordinating activities among the public and private organizations.

Neighborhood Services staff serve in leadership positions on the County Continuum of Care. The Will, Kendall, Grundy Counties Continuum of Care was the network for all social service providers in the region. This Continuum includes the housing authority, health department, and other agencies.

**Identify actions taken to overcome the effects of any impediments identified in the jurisdictions analysis of impediments to fair housing choice. 91.520(a)**

The City and the County of Will through the Will County Consortium adopted an updated Analysis of Impediments to Fair Housing Choice. The City will continue to implement the recommendations and suggested actions outlined in the last approved update.

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## **CR-40 - Monitoring 91.220 and 91.230**

**Describe the standards and procedures used to monitor activities carried out in furtherance of the plan and used to ensure long-term compliance with requirements of the programs involved, including minority business outreach and the comprehensive planning requirements**

The City of Joliet has adopted the HOME monitoring standards of Will County. These standards were adopted on January 19, 2016. Performance monitoring is an important component in the long-term success of the City's Programs. During the program year, the Community Development Department was responsible for ensuring that the recipients of Federal funds met the purposes of the appropriate legislation and regulations, and that funds were disbursed in a timely manner.

**Describe the efforts to provide citizens with reasonable notice and an opportunity to comment on performance reports.**

The City of Joliet placed the CAPER document on public display beginning on November 6, 2023 through December 6, 2024. A copy of the Public Notice is attached. **The City of Joliet did not receive any public comments during the public comment period (PUBLIC COMMENTS, IF RECEIVED, WILL BE PLACED HERE).**

The CAPER was on display at the following locations in the City of Joliet:

City of Joliet website: <https://www.joliet.gov/government/departments/community-development/neighborhood-services-division/hud-notice>

City of Joliet - City Hall  
Information Services  
150 W. Jefferson Street  
Joliet, IL 60432

## **CR-45 - CDBG 91.520(c)**

**Specify the nature of, and reasons for, any changes in the jurisdiction's program objectives and indications of how the jurisdiction would change its programs as a result of its experiences.**

This is the fourth year of the CAPER under the PY 2020-2024 Consolidated Plan. The City of Joliet has not made any changes to the Amended Consolidated Plan and its program objectives during this reporting period.

The City has met the timeliness ratio for PY23. Based on the current rate of expenditures and the

progress of the current slate of projects, the City feels confident it will meet the timeliness ratio going forward.

The City is also subject to the primary benefit test that requires at least 70% of CDBG funds are used to benefit low to moderate income persons. The City has met this standard. Please see the attached CDBG Financial Summary Report (PR26) for more information.

The City of Joliet did not make any prior year adjustments, lump sum agreements, nor relocation payments. The City did not make any loans and it did not write off any loans during this CAPER period. None of the CDBG Funds were allocated to activities that did not meet a National Objective.

**Does this Jurisdiction have any open Brownfields Economic Development Initiative (BEDI) grants?**

The City does not have any open BEDI awards.

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### CR-58 – Section 3

Identify the number of individuals assisted and the types of assistance provided

<b>Total Labor Hours</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Total Number of Activities	0	0	0	0	0
Total Labor Hours					
Total Section 3 Worker Hours					
Total Targeted Section 3 Worker Hours					

**Table 8 – Total Labor Hours**

<b>Qualitative Efforts - Number of Activities by Program</b>	<b>CDBG</b>	<b>HOME</b>	<b>ESG</b>	<b>HOPWA</b>	<b>HTF</b>
Outreach efforts to generate job applicants who are Public Housing Targeted Workers					
Outreach efforts to generate job applicants who are Other Funding Targeted Workers.					
Direct, on-the job training (including apprenticeships).					
Indirect training such as arranging for, contracting for, or paying tuition for, off-site training.					
Technical assistance to help Section 3 workers compete for jobs (e.g., resume assistance, coaching).					
Outreach efforts to identify and secure bids from Section 3 business concerns.					
Technical assistance to help Section 3 business concerns understand and bid on contracts.					
Division of contracts into smaller jobs to facilitate participation by Section 3 business concerns.					
Provided or connected residents with assistance in seeking employment including: drafting resumes, preparing for interviews, finding job opportunities, connecting residents to job placement services.					
Held one or more job fairs.					
Provided or connected residents with supportive services that can provide direct services or referrals.					
Provided or connected residents with supportive services that provide one or more of the following: work readiness health screenings, interview clothing, uniforms, test fees, transportation.					
Assisted residents with finding child care.					
Assisted residents to apply for, or attend community college or a four year educational institution.					
Assisted residents to apply for, or attend vocational/technical training.					
Assisted residents to obtain financial literacy training and/or coaching.					
Bonding assistance, guaranties, or other efforts to support viable bids from Section 3 business concerns.					
Provided or connected residents with training on computer use or online technologies.					
Promoting the use of a business registry designed to create opportunities for disadvantaged and small businesses.					
Outreach, engagement, or referrals with the state one-stop system, as designed in Section 121(e)(2) of the Workforce Innovation and Opportunity Act.					

Other.					
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**Table 9 – Qualitative Efforts - Number of Activities by Program**

**Narrative**

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