# STAFF REPORT

**DATE**: June 12, 2025

**TO**: Zoning Board of Appeals

FROM: Helen Miller, Planner

RE: Petition Number: 2025-23

Applicant: Arturas Gurskas
Status of Applicant: Contract purchaser

Property owner: Jorge Barrios

Location: 1402 Spencer Road

Request: A Special Use Permit to allow a truck parking and

maintenance facility

### <u>Purpose</u>

The applicant is requesting a special use permit to allow a truck parking and maintenance facility for their trucking company at 1402 Spencer Road. Per the City of Joliet Zoning Ordinance, carting, express, and hauling establishments may be allowed as special uses in the industrial zoning districts by the Mayor and City Council, with the advice of the Zoning Board of Appeals in accordance with Section 47-5.2.

## **Site Specific Information**

The subject site, which is approximately 10.4 acres, was annexed and classified to I-1 (light industrial) zoning in 2005. Following the annexation, the site was partially developed with a 5,500-square-foot metal and brick building and a gravel driveway and parking area. However, the development was never completed and the building was never issued a certificate of occupancy. The building was also not connected to City utilities as they were not available at the time of construction in 2006.

The building is set back approximately 600 feet from the front property line, with parking areas to the north and south. There are loading doors on both the front and rear sides of the building. The interior contains two garage bays.

# Surrounding Zoning, Land Use and Character

The property is located on the south side of Spencer Road, west of Briggs Street. This property was annexed in 2005 at the same time as numerous other properties in what became the far southeast area of the City, with these properties classified to either I-1 (light industrial) or R-1B (single-family residential) zoning. The zoning and land use for the properties immediately adjacent are as follows:

North: County A-2 (rural residence), residential

• South: County A-1 (agricultural), railroad right-of-way

• East: City I-1 (light industrial), industrial (Spencer Road Industrial Park)

• West: City I-1 (light industrial), undeveloped

## **Applicable Regulations**

• Section 47-14.2A (D) Special Uses – All Industrial Districts

Section 47-5.2 (C)
 Criteria for issuance of a Special Use Permit

(refer to attachment)

## **Discussion**

The petitioner, Art Gurskas, is requesting a special use permit to allow a maintenance facility and truck parking for their trucking business, Rolmax Inc. The petitioner has been in the logistics business for over 20 years and currently has an office in Lemont while using a maintenance facility in Channahon. Their company consists of five tractor trailers that perform over-the-road trips throughout the country. They would use this site to park and perform maintenance on their five company trucks. The petitioner anticipates around one to two truck trips per day from the site. One or two mechanics would work on site with approximate hours of Monday through Friday 8 AM to 5 PM.

The existing building would contain two garage bays for maintenance as well as offices and bathrooms. The parking area behind the building would be used for trailer parking, while the parking area to the north of the building would be for passenger vehicles. The site plan shows an 8-foot-tall landscaping berm to be installed along the frontage of the property. The Zoning Ordinances states that trucking establishments must not be within 300 feet of a residential zoning district. Even though there is City of Joliet R-1B (single-family residential) zoning located approximately 120 feet to the northwest of the property measured from the front property line, the petitioner does not need a variation from this requirement as part of the special use request because the establishment, as shown on the conceptual site plan, shows the north parking area to be approximately 450 feet from the front property line and the existing building to be approximately 600 feet from the front property line.

The development requirements for this site include half-road improvements to Spencer Road along the property's frontage. The maintenance responsibility for Spencer Road is under jurisdiction of the City of Joliet. Trucks entering and leaving the subject site would be required to travel to Briggs Street via Spencer Road east of the site. Additionally, all parking areas and driveways on the site will need to be paved to City standards. The conceptual site plan that the petitioner submitted does not reflect these site improvements. Staff does not support this site plan.

The proposed development would be required to comply with the City's Zoning Ordinance and Subdivision Regulations. Development requirements would include: perimeter landscaping; paving of the parking lot and driveway; curbing of the parking lot and connection to City storm sewer; storm water detention; road improvements for the south half of Spencer Road; and connection to City water and sewer services. Sewer and water connection fees and development impact fees will be required. The development will be subject to the Payment In Lieu of Taxes (PILOT) program for truck parking facilities per the terms of the approved ordinance.

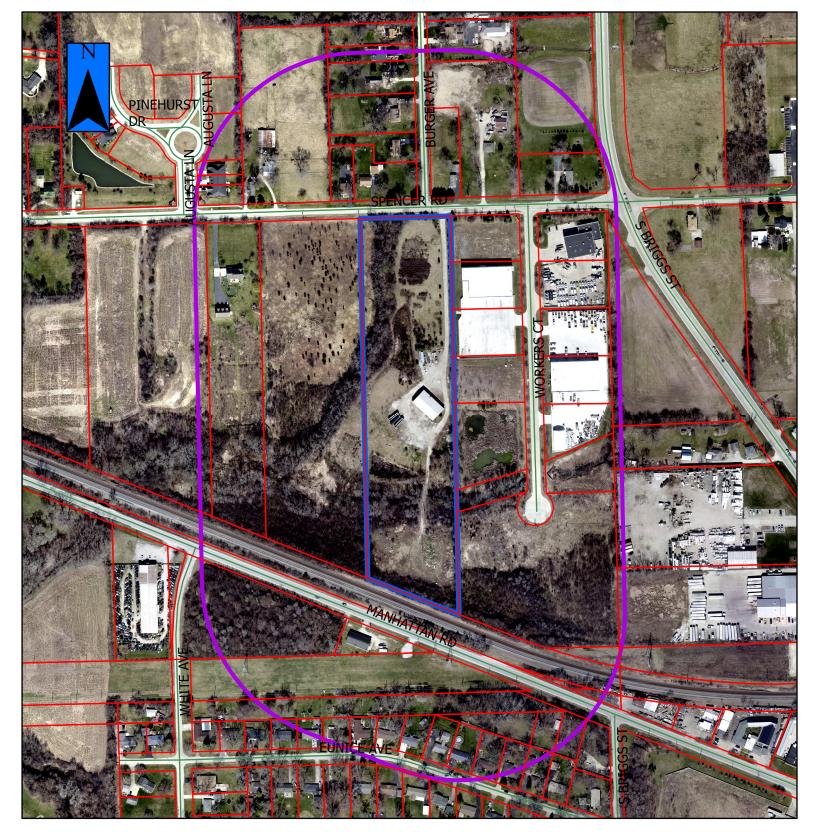
Staff finds that the request meets the following special use criteria <u>only if all required site improvements are completed</u>: the establishment of the special use will not impede the normal and orderly development and improvement of the surrounding property. Spencer Road Industrial Park is adjacent to the east of the site, is also zoned I-1 (light industrial), and contains contractor shop and warehouse uses. The request also meets criteria (4) and (5): if all of the site improvements are completed as required, the subject site will have access to adequate utilities and drainage, and will also have adequate ingress and egress from the site to Briggs Street. Staff also finds that the proposed use will not be more injurious to the use and enjoyment of other property in the immediate vicinity than the purposes already allowed by the I-1 (light industrial) zoning district nor detrimental to general public health and safety. If the petitioner does not complete all of the required site improvements, the City will not grant the petitioner a Certificate of Occupancy for the trucking establishment, and the petitioner would not be allowed to establish a business at this location.

### **Conditions**

If the Zoning Board desires to approve the Special Use Permit to allow a truck parking and maintenance facility, located at 1402 Spencer Road, the following conditions would be included:

- 1. That the outer limits of the trucking establishment shall maintain a distance of 300 feet from a residential or restricted business zoning district;
- That a landscape plan that meets City Ordinance shall be submitted as part of the building permit plan set and landscaping per the approved plan shall be installed prior to the issuance of a Certificate of Occupancy;
- 3. That all parking areas and driveways are paved and improved per the requirements of the City's Zoning Ordinance prior to the issuance of a Certificate of Occupancy;
- 4. That all public improvements as required by the Department of Public Works shall be installed prior to the issuance of a Certificate of Occupancy;

- 5. That the development shall be required to make a Payment In Lieu Of Taxes (PILOT) as per the terms of the Ordinance;
- 6. That the Special Use granted shall herein terminate and lapse unless a building permit or certificate of occupancy is obtained not later than 180 days of the effective date of this ordinance and the erection or alteration of a building is started or the use is commenced within such period. The Board may grant an extension of this period, valid for no more than one hundred and eighty (180) additional days, upon written application and good cause shown without notice or hearing. Whether or not there is an intention to abandon the Special Use, if any special use is discontinued for a continuous period of one year, or if an intent to abandon the Special Use is evident in a shorter period of time, the Special Use for such use shall become void, and such use shall not thereafter be reestablished unless a new Special Use Permit is obtained; and
- 7. Should the property be declared a public nuisance, it may be subject to a rehearing and a possible revocation of the Special Use Permit.



# 2025-23a



 Property in Question / Propiedad en cuestión
 600' Public Notification Boundary / Límite de notificación pública de 600 ft (180 m)

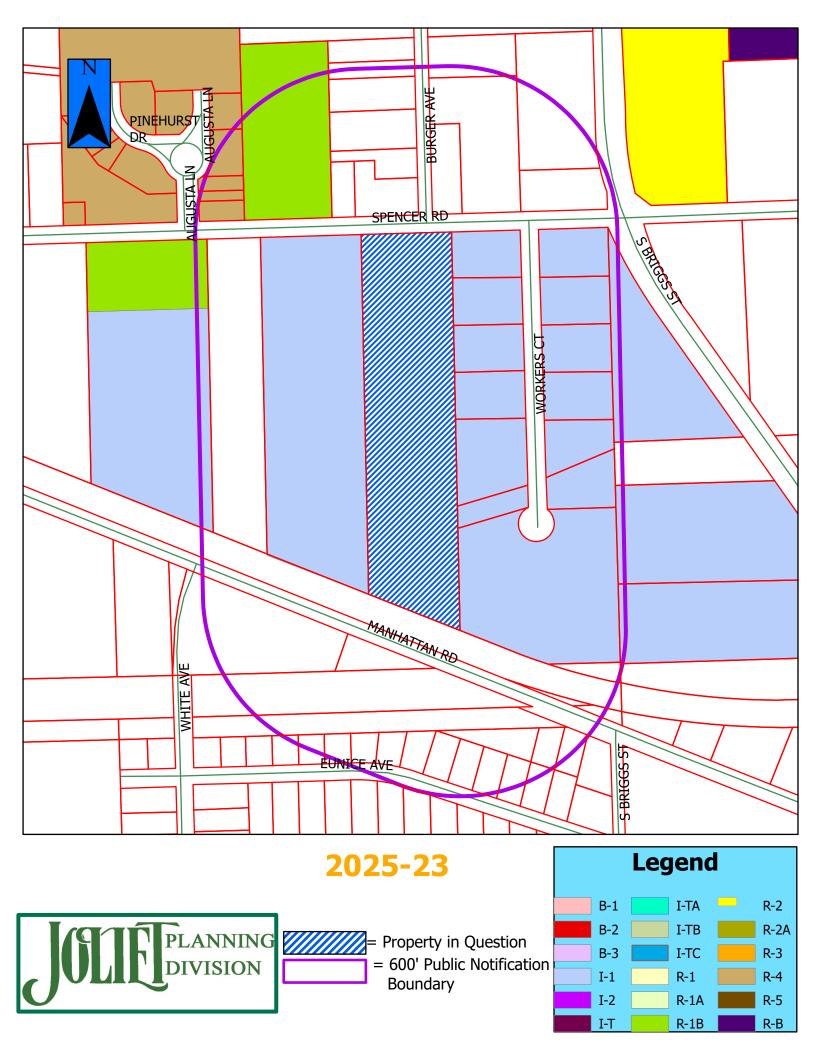


Figure 1: Google Earth – subject site view south from Spencer Road (2024)



Figure 2: Google Earth – view north from south end of subject site (2024)



Figure 3: 1402 Spencer Road, view south from Spencer Road down driveway (May 2023)



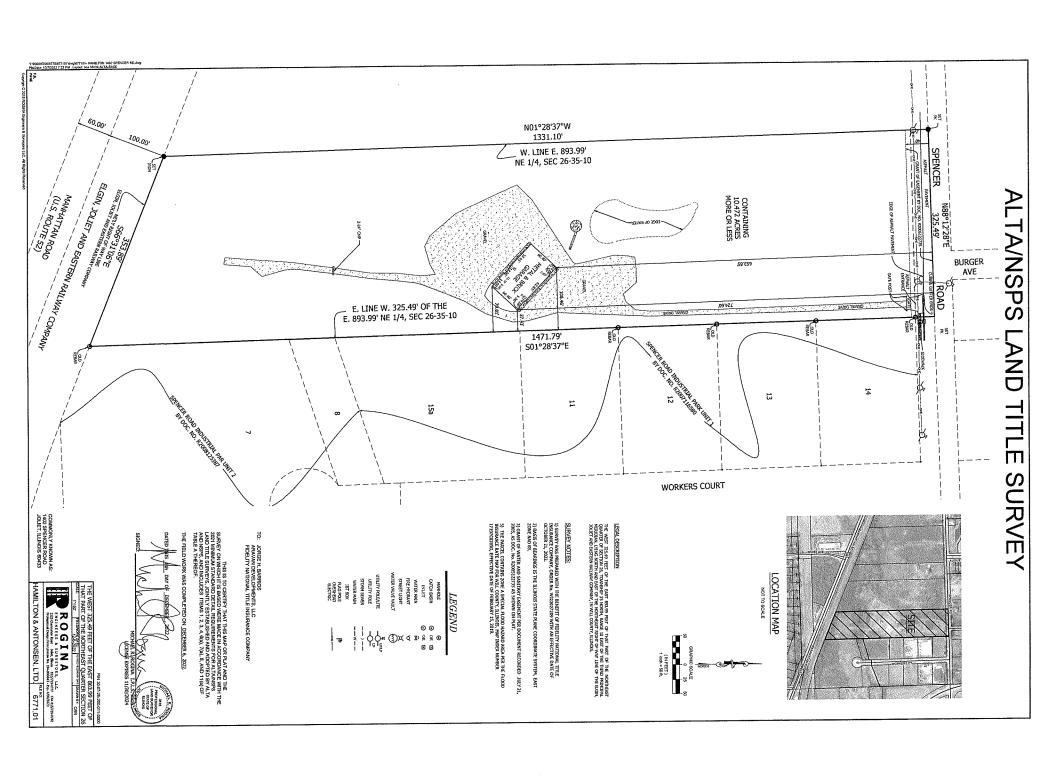
Figure 4: Existing building at 1402 Spencer Road, front (north) elevation (2025)

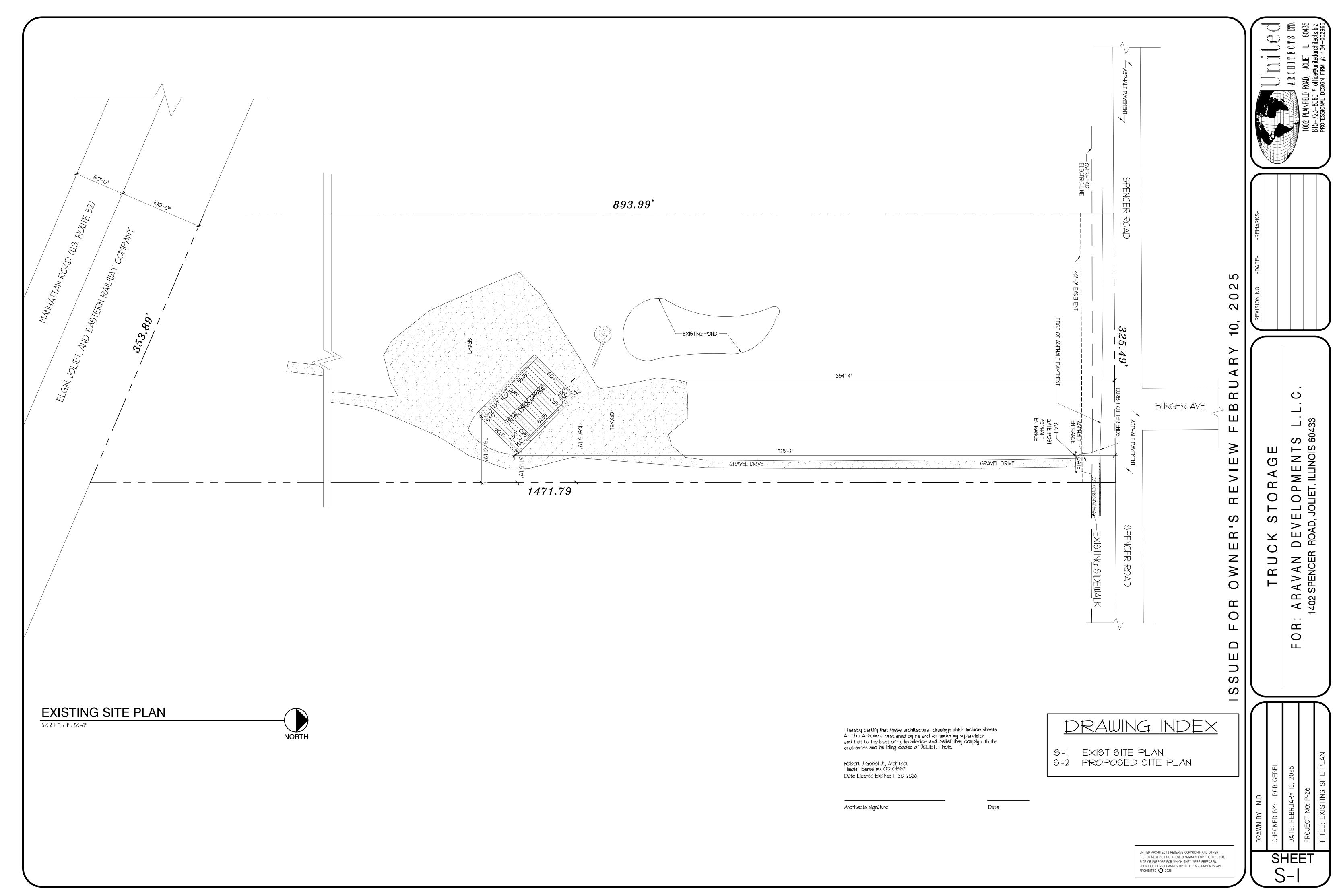


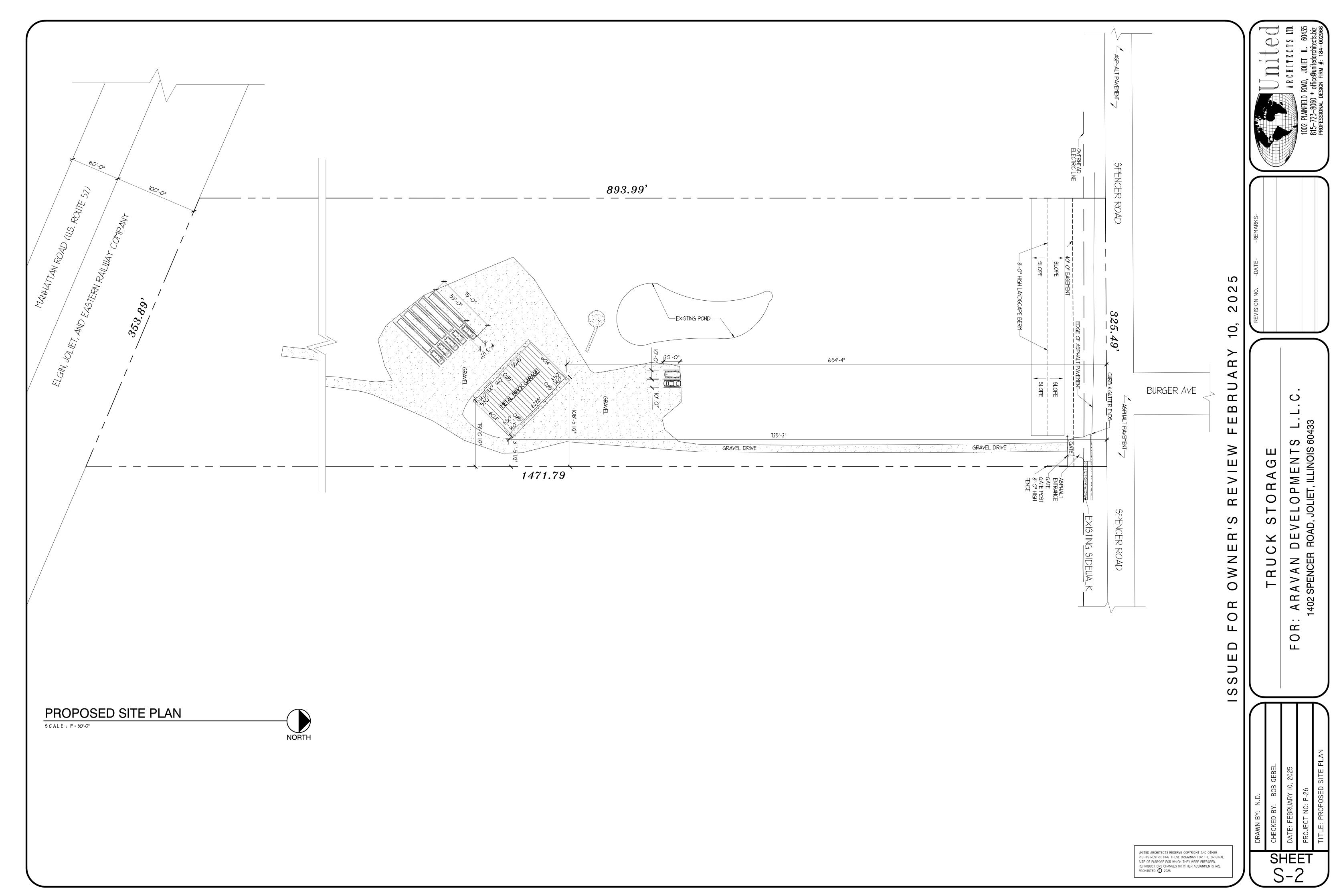
Figures 5 and 6: Interior of existing building at 1402 Spencer Road (2025)

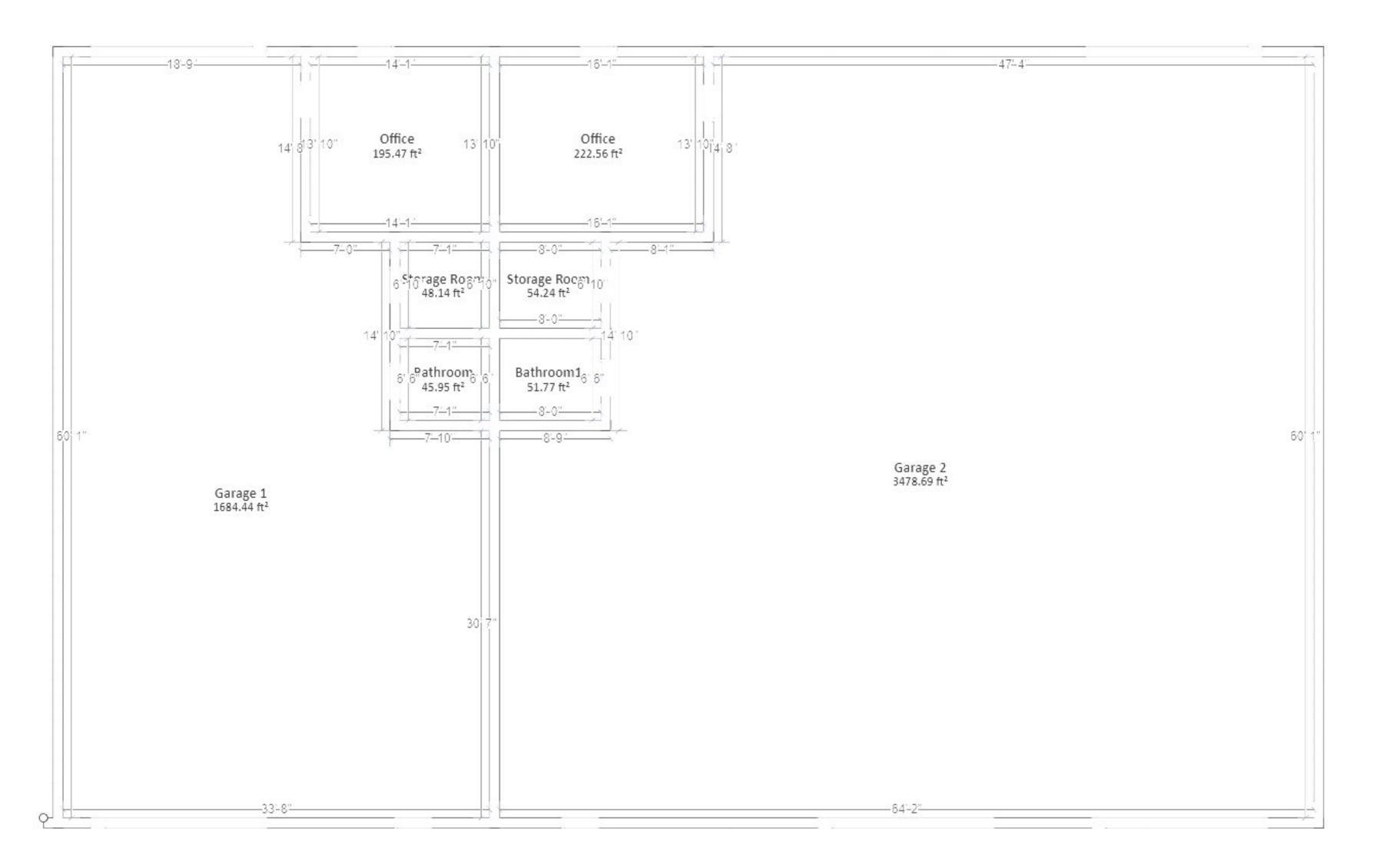












FOR OFFICE USE ONLY				
***Verified by Planner (please initial):***				
Payment received from:	Petition #:			
	Common Address:			
	Date filed:			
	Meeting date requested:			

# ZONING BOARD OF APPEALS JOLIET, ILLINOIS PETITION FOR SPECIAL USE PERMIT

City of Jolian Diagning Division 150 W. Laffurgan St. Einst Floor South Wing Jolian H. 60422
City of Joliet Planning Division, 150 W. Jefferson St., First Floor, South Wing, Joliet, IL 60432 Phone (815)724-4050 Fax (815)724-4056
ADDRESS FOR WHICH SPECIAL USE IS REQUESTED: $1400 SPENCERR$
PETITIONER'S NAME: ARTURAS GURSKAS
HOME ADDRESS: 1392 NOTRE DAME DR, LEMONT, 1L ZIP CODE: 60439
BUSINESS ADDRESS: 15850 NEW AVE, 1EMONT, 1L ZIP CODE: 60439
PHONE: (Primary) (3/2) 848 0226 (Secondary)
EMAIL ADDRESS: ARTGURS KASE GMAIL. COM FAX:
PROPERTY INTEREST OF PETITIONER: 1402 SPENCER 20, JOLIET, 1L 60433
OWNER OF PROPERTY: JORGE H. BARRIOS
HOME ADDRESS:ZIP CODE:
BUSINESS ADDRESS: 1402 SPENCER PD, JOLIET, 1L ZIP CODE: 60433
EMAIL ADDRESS: FAX:
copy with this petition. Additionally, if this request is for operation of a business, please provide the following information:  BUSINESS REFERENCES (name, address, phone):  BF TIRE INC, 232 COWINS ST. FOLIET, IL 60432, PH# 815-582-3750
OTHER PROJECTS AND/OR DEVELOPMENTS:
OFFICE BUILDING AT 15850 NEW AVE, LEMONT, IL G0439.
PURCHASED BUILDING IN LOTS THAT WAS NEGLECTED HAD POORLY MAINTAINED
BY PREVIOUS OWNER, WORKING AND COOPERATING WITH LOCAL AUTHORITIES
TO CLEAN UP THE PROPERTY, REMOVE ABANDONED VEHICLES, AND
MARE OTHER IMPROVEMENTS TO MEET THE VILLAGE OF LEMONAT
EXPECTATIONS.

PERMANENT INDEX NUMBER (TAX NO. OR P. I. N.): 30 - 07 - 26 - 200 - 011 - 0000)
**Property Index Number/P.I.N. can be found on tax bill or Will County Supervisor of Assessments website**  LEGAL DESCRIPTION OF PROPERTY (attached copy preferred):  A VACANT BUILDING AND A LOT
LOT SIZE: WIDTH: 325.49 DEPTH: 1331.10 AREA: 10.472 ACRES MORE OR LESS
PRESENT USE(S) OF PROPERTY: VACANT
PRESENT ZONING OF PROPERTY: 1-1 LIGHT /NDUSTRIAL
SPECIAL USE REQUESTED: SPECIAL USE PERMIT
The Zoning Board of Anneals is authorized to grant a special use permit provided the

The Zoning Board of Appeals is authorized to grant a special use permit provided the applicant establishes by clear and convincing evidence:

- (1) That the establishment, maintenance, or operation of the special use will not be detrimental to or endanger the public health, safety, morals, comfort, or general welfare; and
- (2) That the special use will not be injurious to the use and enjoyment of other property in the immediate vicinity for the purposes already permitted, nor substantially diminish and impair property values within the neighborhood; and
- (3) That the establishment of the special use will not impede the normal and orderly development and improvement of surrounding property for uses permitted in the district; and
- (4) That adequate utilities, access roads, drainage, and/or other necessary facilities have been or will be provided; and
- (5) That adequate measures have been or will be taken to provide ingress and egress so designed as to minimize traffic congestion in the public streets; and
- (6) That the special use shall in all other respects conform to the applicable land use regulations of the district in which it is located and shall not be in violation of any other applicable law, ordinance or regulation; and
- (7) At least one (1) year has elapsed since any denial of any prior application for a special use permit that would have authorized substantially the same as all or part of the sites, unless conditions in the area have substantially changed.

questions in your own words.
1. How will the establishment, maintenance, or operation of the special use affect the public health, safety, morals, comfort, or general welfare?  THE SCAVE OF SPECIAL USE ESTIBLISHMENT, MAINTENANCE OR OFERATION
SHOULD NOT HAVE ANY AFFECT TO PUBLIC HEALTH, SAFETY, MORMS,
COMFORT OR GENERAL WELFARE.
2. How will the special use impact properties in the immediate area? SPECIAL USE WILL NOT IMPACT PROPERTIES IN THE IMMEDIATE AREA.
3. Will the use impede the normal/orderly development/improvement of surrounding property?  SPECIAL USE WILL NOT IMPEDE THE NORMAL /ORDERLY  DEVELOPMENT /IM
4. Are adequate utilities, access roads, drainage, and/or other necessary facilities provided?  YES, AND IF ANY ADDITIONAL NEEDED AS A NEW OWNER  OF PROPERTY, I WILL MAKE NECESSARY ADJUSTMENTS.
5. Have adequate measures been taken to provide ingress/egress design to minimize traffic congestion in public streets?  YES, BUT PROPOSED SPECIAL USE SHOULD NOT INCREASE TRAFFIC CONGESTION IN PUBLIC STREETS
CONGESTION IN PUBLIC STREETS
6. Does the use conform to the applicable land use regulations of the district in which it is located and does it violate any other applicable law, ordinance or regulation?  CURRENTLY PROPERTY IS ZONED 1-1 AND WITH SPECIAL USE PERM,  IT WOULD CONFORM TO THE APPLICABLE LAND USE PEGULATIONS OF THE DISTRICT WITHOUT VIOLATING ANY LAWS, ORDINARCES AND PEGULATIONS
7. Has at least one (1) year elapsed since any denial of any prior application for a special use permit that would have authorized substantially the same as all or part of the sites (unless conditions in the area have changed substantially)?
YES, AS FAR AS I KNOW AT LEAST I YEAR ELAPSED SINCE
DENIAL.

Please describe how this request meets the criteria by responding to the following

REQUIRED SUPPORTING ATTACHMENTS	
☐ Site plan / concept plan / floor plan / building e	elevation plan
☐ Joliet Ownership Disclosure form	
☐ Business license application (if applicable)	
NOTARIZATION OF PETITION	*
STATE OF ILLINOIS) ss COUNTY OF WILL)	
I, HRTURAS GURSTAS, depose and say my knowledge and belief. I agree to be present in personal the Zoning Board of Appeals.  Petitioner's Signature  Docusigned by:	that the above statements are true and correct to the best of son or by representation when this petition is heard before
Douglas	Subscribed and sworn to before me
Owner's Signature	this 7 day of MARCH, 20 25
(If other than petitioner)	Ewelina Smubli
	EWELINA SMULSKI OFFICIAL SEAL Notary Public, State of Illinois My Commission Expires November 22, 2026

# CITY OF JOLIET OWNERSHIP DISCLOSURE FORM

The City of Joliet requires that applicants for zoning relief, subdivision approval, building permits and business licenses disclose the identity of all persons having an ownership interest in the business and the real property associated with the application. A copy of this form must be completed and submitted with other application materials. Failure to properly complete and submit this form may result in the denial of the application.

# I. <u>INFORMATION ABOUT THE APPLICATION</u>

<u> </u>	application for the following (check all that apply):
<b>.</b>	Permit, Variation, or Other Zoning Relief (Complete Sections II and III)
_	lat, or Record Plat of Subdivision (Complete Sections II and III)
☐ Building Permit (Complete	
☐ Business License (Comple	ete All Sections)
II. <u>INF</u>	FORMATION ABOUT THE PROPERTY
The address and PIN(s) of the real	property associated with this application are:
1402 SPENCER RD, JOLIET, IL	60433
PIN(s): 30-07-26-200-011-0000	
III.	. PROPERTY OWNERSHIP
	<u> </u>
Select the type of owner of the re contact information below:	al property associated with this application and fill in the appropriate
🖄 Individual:	State the names, addresses, and phone #'s of the individua owner(s)
☐ Corporation:	State the names, addresses, and phone #'s of all persons holding 3% or more of the stock of the corporation and the percentage of shares held by such stockholders
☐ Limited Liability Company:	State the names, addresses, and phone #'s of all members of the company along with the percentage of ownership held by each member
☐ Land Trust:	State the names, addresses, and phone #'s of the trustee(s) and all beneficiaries
☐ Partnership:	State the names, addresses, and phone #'s of all partners
☐ Other type of organization:	State the names, addresses, and phone #'s of all persons having a legal or equitable ownership interest in the organization or the right to direct the affairs of the organization
JORGE H BARRIOS, 1402 SPEN	NCER RD, JOLIET, IL 60433 PHONE 815-560-1585
E-MAIL: mariacedano5@gmail.co	om <b>FAX</b> :

# IV. BUSINESS OWNERSHIP

If the owner of the business is different than the owner of the real property associated with the application, then the following information must be provided:

Select the type of business owner associated with this application and fill in the contact information below:

🔀 Individual:	State the names, addresses, and phone #'s of the individual owner(s)				
☐ Corporation:	State the names, addresses, and phone #'s of all persons holding 3% or more of the stock of the corporation and the percentage of shares held by such stockholders				
☐ Limited Liability Company:	State the names, addresses, and phone #'s of all members of the company along with the percentage of ownership held by each member				
☐ Partnership:	State the names, addresses, and phone #'s of all partners				
Other type of organization:	State the names, addresses, and phone #'s of all persons having a legal or equitable ownership interest in the organization				
ARTURAS GURSKAS	1, 1392 MOTRE DAME DC, LEMONT, IL GO 48-0226				
PHONE: (312) 8	48 - 0116				
E-MAIL: ART GURS WAS @	GMAIL, COM FAX:				
not an individual, then the property or business associated example, if the real property and the beneficiary of the latter limited liability company liability company is a partner	eneficiary or partner disclosed in Section III or Section IV is individuals holding the legal or equitable title to the real ciated with the application must also be disclosed. For associated with an application is owned by a land trust, and trust is a limited liability company, then the members of must be disclosed. If one of the members of the limited ship, then the identity of the partners must be disclosed. If overation, then all persons owning 3% or more of the issued				
SIGNED:	un fut				
DATE: 03/07/200	<del>45 /</del>				
	lumbers of Person Completing and Submitting This Form:				
ART GURSKAS	(312) 848 -0226				





Will County CCAO
Dale D. Butalla, CIAO-M
302 N. Chicago Street
2nd Floor
Joliet, Illinois 60432

Phone: 1-815-740-4648

### PIN 30-07-26-200-011-0000

Parcel Information

<< Prev Parcel

Next Parcel >>

**JOLIET TOWNSHIP** 

Owner Name: BARRIOS JORGE H

Street Address: 1402 SPENCER RD JOLIET IL 60433





View on Bing Maps

Subdivision:

Property Class: 0080 Industrial

Homesite Acres: 0.00
Farm Acres: 0.00
Open Space Acres: 0.00
Non-Farm Acres: 10.47
Total Acres: 10.47

GIS Map & Address Information



<< Prev Picture

1 of 4

Next Picture >>

### Will County Treasurer's Tax Information

	Assessment Information								
Year	Assess Level	Land Unimproved/Farm	Land Improved	Building Other/Farm	Building	Total	Market Value	Instant Date	Instant Amount
2024	BOR	0	68,640	0	50,000	118,640	355,956		0
2024	SA/E	0	68,640	0	50,000	118,640	355,956		0
2024	TWP	0	68,640	0	50,000	118,640	355,956		0
2023	BOR	0	68,640	0	50,000	118,640	355,956		0
2022	BOR	0	68,640	0	36,360	105,000	315,032		0

 Sale Information

 Sale Date
 Sale Amount
 Document Number

 04/01/2016
 415,000
 2016004398

**Building Information** 

### Legal Description

<sup>\*\*</sup> There is no building information currently available for this parcel. Please contact the <u>JOLIET TOWNSHIP</u> Assessor for more information. \*\*

# **ZONING BOARD OF APPEALS**

# **CRITERIA FOR SPECIAL USES**

Section 47-5.2 (C) of the Zoning Ordinance states:

A special use permit shall not be granted unless the applicant establishes by clear and convincing

evidence:

evidence:		
	Does the evidence	
	presented sustain this	Comments
	criteria?	
(1) That the establishment,		
maintenance or operation of the		
special use will not be		
detrimental to or endanger the		
public health, safety, morals,		
comfort, or general welfare; and		
(2) That the special use will not		
be injurious to the use and		
enjoyment of other property in		
the immediate vicinity for the		
purposes already permitted, nor		
substantially diminish and impair		
property values within the		
neighborhood; and		
(3) That the establishment of the		
special use will not impede the		
normal and orderly development		
and improvement of surrounding		
property for uses permitted in the		
1		
district; and		
(4) That adequate utilities,		
access roads, drainage, and/or		
other necessary facilities have		
been or will be provided; and		
(5) That adequate measures		
have been or will be taken to		
provide ingress and egress so		
designed as to minimize traffic		
congestion in the public streets;		
and		
(6) That the special use shall in		
all other respects conform to the		
applicable land use regulations		
of the district in which it is		
located and shall not be in		
violation of any other applicable		
law, ordinance or regulation; and		
(7) At least one (1) year has		
elapsed since any denial of any		
prior application for a special		
use permit that would have		
authorized substantially the		
same as all or part of the sites,		
unless conditions in the area		
have substantially changed.		
J Galdetailman, Gridingedi		